BEFORE THE ILLINOIS POLLUTION CONTROL BOARD RECEIVED

PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois

JUL 17 2003

CLERK'S OFFICE

Complainant,

STATE OF ILLINOIS
Pollution Control Board

v.

No. PCB 04-

AARGUS PLASTICS, INC., an Illinois corporation,

Respondent.

NOTICE OF FILING

TO: See Attached Service List

PLEASE TAKE NOTICE that on July 17, 2003, the People of the State of Illinois filed with the Illinois Pollution Control Board a Complaint, true and correct copies of which are attached and hereby served upon you.

Failure to file an answer to this complaint within 60 days may have severe consequences. Failure to answer will mean that all allegations in the complaint will be taken as if admitted for purposes of this proceeding. If you have any questions about this procedure, you should contact the hearing officer assigned to this proceeding, the Clerk's Office, or an attorney.

Respectfully submitted,

LISA MADIGAN Attorney General State of Illinois

BY:

JOEL J. STERNSTEIN

Assistant Attorney General

Environmental Bureau

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THIS FILING IS SUBMITTED ON RECYCLED PAPER

SERVICE LIST

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RECEIVED

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

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PEOPLE OF THE STATE OF ILLINOIS,	JUL 1 7 2003
by LISA MADIGAN, Attorney General of the State of Illinois	STATE OF ILLINOIS Pollution Control Board
Complainant,)
v.) No. PCB 04-9
AARGUS PLASTICS, INC., an Illinois corporation,))
Respondent.	<i>1</i>

COMPLAINT FOR CIVIL PENALTIES

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, complains of Respondent, AARGUS PLASTICS, INC., as follows:

COUNT I

APPLICATION OF NON-COMPLIANT INKS

- 1. This Complaint is brought on behalf of the People ("Complainant") by the Attorney General on her own motion and upon the request of the Illinois Environmental Protection Agency ("Illinois EPA") pursuant to the terms and provisions of Section 31 of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31(2002).
- 2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2002), and charged, *inter alia*, with the duty of enforcing the Act. This Complaint is brought pursuant to Section 31 of the Act, 415 ILCS 5/31(2002).

- 3. At all times relevant to this Complaint, AARGUS PLASTICS, INC. ("Respondent") was and is an Illinois corporation duly organized and existing under the laws of the State of Illinois and is in good standing.
- 4. At all times relevant to this Complaint, Respondent has operated a facility located at 1415 Redeker Road, Des Plaines, Cook County, Illinois, 60016 ("facility").
- 5. Respondent operates a polyethylene bag manufacturing plant at its facility.
- 6. As part of its operations at the facility, Respondent prints ink images onto polyethylene bags using flexographic printing presses.
- 7. The facility emits volatile organic material ("VOM") into the environment from 16 flexographic printing presses and associated dryers.
- 8. Illinois EPA issued Clean Air Act Permit Program
 Operating Permit No. 95110088 ("CAAPP Permit 95001188") to
 Respondent, a Clean Air Act Permit Program source ("CAAPP source"), on February 10, 2000 pursuant to Section 39.5 of the Act, 415 ILCS 5/39.5 (2002). CAAPP Permit 95001188 expires on February 10, 2005.
- 9. Section 3.315 of the Act, 415 ILCS 5/3.315 (2002), provides the following definition:

"Person" is any individual, partnership, copartnership, firm, company, limited liability company, corporation, association, joint stock company, trust, estate, political subdivision, state agency, or any other legal entity, or their legal representative, agent or assigns.

- 10. Respondent is a "person" as the term is defined in Section 3.315 of the Act, 415 ILCS 5/3.315 (2002).
- 11. Section 3.165 of the Act, 415 ILCS 5/3.165 (2002), provides the following definition:

"Contaminant" is any solid, liquid, or gaseous matter, any odor, or any form of energy, from whatever source.

- 12. VOM is a contaminant, as that term is defined in Section 3.165 of the Act, 415 ILCS 5/3.165 (2002).
- 13. Section 3.115 of the Act, 415 ILCS 5/3.115 (2002), provides the following definition:

"Air pollution" is the presence in the atmosphere of one or more contaminants in sufficient quantities and of such characteristics and duration as to be injurious to human, plant, or animal life, to health, or to property, or to unreasonably interfere with the enjoyment of life or property.

14. Section 9(a) of the Act, 415 ILCS 5/9(a)(2002), provides as follows:

No person shall:

(a) Cause or threaten or allow the discharge or emission of any contaminant into the environment in any State so as to cause or tend to cause air pollution in Illinois, either alone or in combination with contaminants from other sources, or so as to violate regulations or standards adopted by

the Board under this Act;

15. Section 39.5(6)(a) of the Act, 415 ILCS 5/39.5(6)(a) (2002), provides as follows:

It shall be unlawful for any person to violate any terms or conditions of a permit issued under this Section, to operate any CAAPP source except in compliance with a permit issued by the Agency under this Section or to violate any other applicable requirements.

16. Section 211.4370 of the Illinois Pollution Control Board ("Board") Air Pollution Regulations, 35 Ill. Adm. Code 211.4370, provides the following definition:

"Owner or Operator" means any person who owns, operates, leases, controls, or supervises a source, an emission unit, or air pollution control equipment.

17. Section 218.401(a) of the Board Air Pollution
Regulations, 35 Ill. Adm. Code 218.401(a), provides as follows:

No owner or operator of a subject flexographic, packaging rotogravure or publication rotogravure printing line shall apply at any time any coating or ink unless the VOM content does not exceed the limitation specified in either subsection (a) (1) or (a) (2) below . . .

- Forty percent VOM by volume of the coating and ink (minus water and any compounds which are specifically exempted from the definition of VOM), or
- 2) Twenty-five percent VOM by volume of the volatile content in the coating and ink.
- 18. Respondent is an operator of a subject flexographic

printing line pursuant to Section 218.401(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 211.401(a).

19. Condition 7.1.3.(c) of CAAPP Permit 95110088 provides as follows:

The Permittee shall only apply inks or coatings on the affected printing lines that comply with one of the following requirements pursuant to 35 IAC 218.401 (Flexographic Printing Regulations):

- i. Twenty-five percent VOM by volume of the volatile content in the ink and coating
- ii. Twenty-five percent VOM by volume of the volatile content in the ink and coating on a daily weighted average basis [35 IAC 218.401(b)(2)]
- iii. Forty percent VOM by volume of the coating and ink (minus water and any compounds which are specifically exempted from the definition of VOM)...
- 20. Pursuant to Section 218.106(c) of the Board Air
 Pollution Control Regulations, 35 Ill. Adm. Code 218.106(c),
 Respondent was to come into compliance with the Board Air
 Pollution Printing and Publishing Regulations (35 Ill. Adm. Code
 Part 218 Section H) by March 15, 1995.
- 21. In 1998, Respondent claimed to be using inks that complied with the Board Air Pollution Regulations. In November 2001, Respondent informed Illinois EPA that it would require more time to find compliant inks and would not be able to achieve compliance until 2003.

- 22. Since at least March 15, 1995 and continuing to 2003 or dates better known to Respondent, Respondent has been applying inks to polyethylene bags at its facility that contain over 40% VOM by volume.
- 23. Respondent, by its conduct alleged herein, has violated Sections 9(a) and 39.5(6)(b) of the Act, 415 ILCS 5/9(a) and 39.5(6)(b)(2002), Section 218.401(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 218.401(a), and Condition 7.1.3.(c) of CAAPP Permit 95110088.

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter a judgment in favor of Complainant and against Respondent, AARGUS PLASTICS, INC., on Count I:

- 1. Authorizing a hearing in this matter at which time Respondent will be required to answer the allegations herein;
- 2. Finding that Respondent has violated Sections 9(a) and 39.5(6)(b) of the Act, 415 ILCS 5/9(a) and 39.5(6)(b)(2002), Section 218.401(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 218.401(a), and Condition 7.1.3.(c) of CAAPP Permit 95110088;
- 3. Ordering Respondent to cease and desist from further violations of Sections 9(a) and 39.5(6)(b) of the Act, 415 ILCS 5/9(a) and 39.5(6)(b)(2002), Section 218.401(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 218.401(a), and

Condition 7.1.3.(c) of CAAPP Permit 95110088;

- 4. Assessing against Respondent a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of Section 9(a) of the Act, 415 ILCS 5/9(a) (2002), and the pertinent Board Air Pollution Regulations, and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 9(a) of the Act, 415 ILCS 5/9(a) (2002), and the pertinent Board Air Pollution Regulations;
- 5. Assessing against Respondent a civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 39.5(b)(6) of the Act, 415 ILCS 5/39.5(b)(6), and for each violation of CAAPP Permit 95110088;
- 6. Taxing all costs in this action pursuant to Section 42(f) of the Act, including attorney, expert witness and consultant fees, against Respondent; and
- 7. Granting such other relief as the Board deems appropriate and just.

COUNT II

FAILURE TO ACHIEVE MILESTONES FOR FLEXOGRAPHIC PRINTING OPERATIONS

- 1-17. Complainant realleges and incorporates by reference herein paragraphs 1 through 13, paragraphs 15 though 17, and paragraph 20 of Count I as paragraphs 1 through 17 of this Count II.
 - 18. Section 9(b) of the Act, 415 ILCS 5/9(b)(2002),

provides as follows:

No person shall:

- (b) Construct, install, or operate any equipment, facility, vehicle, vessel, or aircraft capable of causing or contributing to air pollution or designed to prevent air pollution, of any type designated by Board regulations, without a permit granted by the Agency, or in violation of any conditions imposed by such permit;
- 19. Condition 7.1.13 of CAAPP Permit 95110088 provides, in pertinent part, as follows:
 - b. The flexographic printing lines shall comply with the following schedule of compliance to address compliance with the alleged violations of 35 IAC Part 218.401:

Milestone	Timing
The flexographic printing lines shall comply with the compliant ink and coating regulations listed in Condition 7.1.3(c)	No later than May 1, 2001 or any earlier date established in a Compliance Commitment Agreement (CCA), enforcement action or an accepted Compliance Plan.
The Permittee shall achieve full compliance with any requirements resulting from resolution of any enforcement issues regarding the alleged violation of 35 IAC 218.401.	No later than May 1, 2001 or any earlier date established in a Compliance Commitment Agreement (CCA), enforcement Action or an accepted Compliance Plan.

c. To comply with condition 7.1.3(b), the Permittee shall comply with the following schedule of compliance to address compliance

with 35 IAC 218.401 for the affected flexographic printing lines:

Milestone	Timing
Construction of Custom-Made Ink Dryers Completed	No later than May 1, 2001
Printing Lines and Custom-Made Dryers fully operational and in complete compliance	No later than May 1, 2001

- 20. At the time Respondent applied for CAAPP Permit 9511088, Respondent was not in compliance with all applicable laws and regulations. As a condition of obtaining a permit, Respondent committed to taking certain actions to become fully compliant with the Board's flexographic printing regulations by May 1, 2001. One of those conditions was the use of compliant inks after May 1, 2001.
- 21. As a result of Respondent's failure to use compliant inks as required by Section 218.401(a) of the Board's Air Pollution Regulations by May 1, 2001 and continuing until at least June 2002, Respondent violated Condition 7.1.3(b) and (c) of CAAPP Permit 95110088.
- 22. Condition 7.1.13 and of CAAPP Permit 95110088 provides, in pertinent part, as follows:
 - d. Submittal of Progress Reports

A Progress Report shall be submitted every six months beginning six months from the date

of issuance of this permit. The Progress report shall contain at least the following:

- i. The required time frame for achieving the milestones in the schedules for compliance, and actual dates when such milestones were achieved.
- ii. An explanation of why any required time frame in the schedules of compliance were not met, and any preventative or corrective measures adopted.
- iii. Progress made in the most recent 6 month time period.
- 23. Respondent was required to submit its first Progress
 Report for its facility to Illinois EPA by August 10, 2000, its
 second Progress Report by February 10, 2001, its third Progress
 Report by August 10, 2001, and its fourth Progress Report by
 February 10, 2002. Respondent failed to submit any Progress
 Reports until March 28, 2002.
- 24. Respondent, by its conduct alleged herein, has violated Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002); and Conditions 7.1.13(b), (c), and (d) of CAAPP Permit 95110088.

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter a judgment in favor of Complainant and against Respondent, AARGUS PLASTICS, INC., on Count II:

1. Authorizing a hearing in this matter at which time

Respondent will be required to answer the allegations herein;

- 2. Finding that Respondent has violated Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002); and Conditions 7.1.13(b), (c), and (d) of CAAPP Permit 95110088;
- 3. Ordering Respondent to cease and desist from further violations of Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002); and Conditions 7.1.13(b), (c), and (d) of CAAPP Permit 95110088;
- 4. Assessing against Respondent a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2002), and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2002);
- 5. Assessing against Respondent a civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 39.5(b)(6) of the Act, 415 ILCS 5/39.5(b)(6), and each violation of CAAPP Permit 95110088;
- 6. Taxing all costs in this action pursuant to Section 42(f) of the Act, including attorney, expert witness and consultant fees, against Respondent; and
- 7. Granting such other relief as the Board deems appropriate and just.

COUNT III

VIOLATION OF VOM EMISSION STANDARDS

- 1 15. Complainant realleges and incorporates by reference herein paragraphs 1 through 15 of Count I as paragraphs 1 through 15 of this Count III.
- 16. Illinois EPA issued Operating Permit No. 94020104 ("Permit 94020104") to Respondent on May 4, 1994. Pursuant to Section 39.5(4)(b) of the Act, 415 ILCS 5/39.5(4)(b) (2002), Permit 94020104 remained in effect until February 10, 2000.
 - 17. Condition 1 of Permit 94020104 provides as follows:
 - 1. Emissions and operations of the 17 flexographic printing presses shall not exceed the following limits:

<u> Material</u>	Operating Hours	Material Usage	VOM Content	VOM Emissions	
	(Hour/Year)	(Lb/Hr)	<u>(Wt. %)</u>	(Lb/Hr) (Ton/Y	<u>r)</u>
Ink	8568	12	53	6.36 27.25	5
Alcohol	8568	4	100	4.0 17.14	<u>1</u>
				44.39	Э

18. Condition 7.1.6 of CAAPP Permit 95110088 provides as follows:

7.1.6 Emission Limitations

In addition to Condition 5.2.2 and the source wide emission limitations in Condition 5.5, the affected printing lines are subject to the following:

Emissions and operations of the flexographic printing presses shall not exceed the following limits:

VOM Us	age	VOM Emiss	ions
<u>Lb/Month</u>	Ton/Yr	<u>Lb/Month</u>	Ton/Yr
7,500	44.39	7,500	44.39

These limits are based on maximum operating conditions and material balance. Compliance with annual limits shall be determined from a running 12 months of data.

- 19. For calendar years 1994 through 2000, Respondent emitted more than 44.39 tons per year of VOM from its facility.
- 20. Condition 5.5.1 of CAAPP Permit 95110088 provides as follows:

5.5.1 Permitted Emissions for Fees

The annual emissions from the source, not considering insignificant activities as addressed by Section 3.0 of this permit, shall not exceed the following limitations. The overall source emissions shall be determined by adding emissions from all emission units. Compliance with these limits shall be determined on a calendar year basis. These limitations (Condition 5.5.1) are set for the purpose of establishing fees and are not federally enforceable.

Permitted Emissions of Regulated Pollutants

Pollutant	Tons/Year
Volatile Organic Material (VOM)	45
Sulfur Dioxide (SO ₂)	1.01
Particulate Matter (PM)	0.05
Nitrogen Oxides (NOx)	1.0
HAP, not included in VOM or PM	
Total	47.06

- 21. During calendar year 2000, Respondent's VOM emissions from its facility exceeded the 45 ton VOM limit set for the payment of air pollution site fees in CAAPP permit no. 95110088.
- 22. Respondent, by its conduct alleged herein, has violated Sections 9(a) and 39.5(6)(b) of the Act, 415 ILCS 5/9(a) and

39.5(6)(b)(2002); Condition 1 of Permit 94020104; and Conditions 5.5.1 and 7.1.6 of CAAPP Permit 95110088.

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter a judgment in favor of Complainant and against Respondent, AARGUS PLASTICS, INC., on Count III:

- 1. Authorizing a hearing in this matter at which time Respondent will be required to answer the allegations herein;
- 2. Finding that Respondent has violated Sections 9(a) and 39.5(6)(b) of the Act, 415 ILCS 5/9(a) and 39.5(6)(b)(2002); Condition 1 of Permit 94020104; and Conditions 5.5.1 and 7.1.6 of CAAPP Permit 95110088;
- 3. Ordering Respondent to cease and desist from further violations of Sections 9(a) and 39.5(6)(b) of the Act, 415 ILCS 5/9(a) and 39.5(6)(b)(2002); and Conditions 5.5.1 and 7.1.6 of CAAPP Permit 95110088;
- 4. Assessing against Respondent a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of Section 9(a) of the Act, 415 ILCS 5/9(a) (2002), and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 9(a) of the Act, 415 ILCS 5/9(a) (2002);
- 5. Assessing against Respondent a civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 39.5(b)(6) of the Act, 415 ILCS 5/39.5(b)(6), and for

each violation of CAAPP Permit 95110088;

- 6. Taxing all costs in this action pursuant to Section 42(f) of the Act, including attorney, expert witness and consultant fees, against Respondent; and
- 7. Granting such other relief as the Board deems appropriate and just.

COUNT IV

SUBMISSION OF INACCURATE AND INCOMPLETE ANNUAL EMISSION REPORTS

- 1 15. Complainant realleges and incorporates by reference herein paragraphs 1 through 13 and paragraph 16 of Count I and paragraph 18 of Count II as paragraphs 1 through 15 of this Count IV.
- 16. Section 201.302(a) of the Board Air Pollution
 Regulations, 35 Ill. Adm. Code 201.302(a), provides as follows:

Section 201.302 Reports

- a) The owner or operator of any emission unit or air pollution control equipment, unless specifically exempted in this Section, shall submit to the Agency as a minimum, annual reports detailing the nature, specific emission units and total annual quantities of all specified air contaminant emissions; provided, however, that the Agency may require more frequent reports where necessary to accomplish the purposes of the Act and this Chapter.
- 17. Section 201.102 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.102, provides the following definitions:

"Emission Source": any equipment or facility of a type capable of emitting specified air

contaminants to the atmosphere.

"Air Contaminant": any solid, liquid or gaseous matter, any odor or any form of energy, that is capable of being released into the atmosphere from an emission source.

- 18. Respondent is the operator of an emission unit or emission source as that term is defined in Section 201.102 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.102. VOM is an air contaminant as that term is defined in Section 201.102 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.102.
- 19. Section 254.303 of the Illinois EPA's Air Pollution Regulations, 35 Ill. Adm. Code 254.303, provides, in pertinent part, as follows:

Section 254.303 Contents of Subpart C Annual Emissions Report

The Annual Emissions Report to be filed pursuant to this Subpart shall contain the following information:

- a) Source identification information:
 - 1) Source name, physical location and mailing address;
 - 2) SIC code;
 - 3) Source contact; and
 - 4) Source contact telephone number.
- b) Source-wide totals of actual emissions for all regulated air pollutants emitted by the source.
- c) The following certification

statement, unless another statement is required to be submitted pursuant to the source's permit: "I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate and complete." The certification statement shall be signed and dated by the certifying individual and accompanied by the printed full name, title, and a telephone number of the certifying individual.

20. Section 254.101 of the Illinois EPA's Air Pollution Regulations, 35 Ill. Adm. Code 254.101, provides the following definition:

"Actual emissions" means the rate of emission of a regulated air pollutant from a source or an emission unit for the calendar year, seasonal period, day or other period of time, as specified, based on the best information available to the owner or operator of that emission unit. Actual emission rates include startup, shutdown or malfunction emissions. The calculation of actual emissions must follow an "emission determination method". Where, for any reason, a source has measured any of its emissions, the source must report the measured total as its "actual emissions" for those pollutants rather than using an estimation method to derive the total for that period of time during which the measurements were taken.

21. Section 211.5500 of the Board's Air Pollution
Regulations, 35 Ill. Adm. Code 211.5500, provides the following

definition:

- a) "Regulated air pollutant" means the following:
 - 1) Nitrogen oxides (NO_x) or any volatile organic compound.
 - 2) Any pollutant for which a national ambient air quality standard has been promulgated.
 - 3) Any pollutant that is subject to any standard promulgated under Section 111 of the Clean Air Act . . .
- 22. VOM is a regulated air pollutant as that term is defined in the Board's Air Pollution Regulations.
- 23. Respondent submitted inaccurate Annual Emission Reports ("AERs") for its facility for the calendar years 1998 through 2001. The AERs that Respondent submitted reported emissions of VOM from its facility that were lower than actual emissions from its facility.
- 24. Respondent, by its conduct alleged herein, has violated Section 9(b) of the Act, 415 ILCS 5/9(b)(2002), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Section 254.303 of the Illinois EPA's Air Pollution Regulations, 35 Ill. Adm. Code 254.303.

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter a judgment in favor of Complainant and against Respondent, AARGUS PLASTICS, INC., on Count IV:

1. Authorizing a hearing in this matter at which time

Respondent will be required to answer the allegations herein;

- 2. Finding that Respondent has violated Section 9(b) of the Act, 415 ILCS 5/9(b)(2002), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Section 254.303 of the Illinois EPA's Air Pollution Regulations, 35 Ill. Adm. Code 254.303;
- 3. Ordering Respondent to cease and desist from further violations of Section 9(b) of the Act, 415 ILCS 5/9(b)(2002), Section 201.302(a) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.302(a), and Section 254.303 of the Illinois EPA's Air Pollution Regulations, 35 Ill. Adm. Code 254.303;
- 4. Assessing against Respondent a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of the Act, the pertinent Board Air Pollution Regulations, and the pertinent Illinois EPA Air Pollution Regulations, and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of the Act, the pertinent Board Air Pollution Regulations, and the pertinent Illinois EPA Air Pollution Regulations;
- 5. Taxing all costs in this action pursuant to Section 42(f) of the Act, including attorney, expert witness and consultant fees, against Respondent; and
- 6. Granting such other relief as the Board deems appropriate and just.

COUNT V

VIOLATIONS OF EMISSION REDUCTION MARKET SYSTEM REGULATIONS

- 1-22. Complainant realleges and incorporates by reference herein paragraphs 1 through 13 and paragraph 15 of Count I, paragraph 18 of Count II, and paragraphs 16 through 22 of Count IV as paragraphs 1 through 22 of this Count V.
- 23. Section 9.8(b) of the Act, 415 ILCS 5/9.8(b) (2002), provides as follows:

The Agency shall design an emissions market system that will assist the State in meeting applicable post-1996 provisions under the CAAA [Clean Air Act Amendments] of 1990, provide maximum flexibility for designated sources that reduce emissions, and that takes into account the findings of the national ozone transport assessment, existing air quality conditions, and resultant emissions levels necessary to achieve or maintain attainment.

24. Section 205.300(b)(1) of the Board's Air Pollution Regulations, 35 Ill. Adm. Code 205.300(b)(1), provides as follows:

In addition to any information required pursuant to 35 Ill. Adm. Code 254, the seasonal emissions component of the Annual Emissions Report shall contain the following information for the proceeding seasonal allotment period for each emission unit emitting or capable of emitting VOM, except that such information is not required for emission units excluded pursuant to Section 205.220 of the Part of for VOM emissions attributable to startup, malfunction or breakdown, as specified in Section 205.225 of this Part:

- 1) Actual seasonal emissions of VOM from the source;
- 25. Condition 6.7(a)(i) of CAAPP Permit 95110088 provides as follows:

For each year in which the source is operational, the Permittee shall submit, as a component of its Annual Emission Report, seasonal VOM emission information to the Illinois EPA for the seasonal allotment period. This report shall include the following information [35 IAC 205.300]:

- i. Actual seasonal emissions of VOM from the source;
- 26. Section 205.130 of the Board's Air Pollution

 Regulations, 35 Ill. Adm. Code 205.130, provides the following definitions:

"Seasonal allotment period" means the period from May 1 through September 30 of each year.

"Seasonal emissions" means actual VOM emissions at a source that occur during a seasonal allotment period.

- 27. Respondent's seasonal emission reports for 2000 and 2001 did not reflect its actual season emissions of VOM for its facility.
- 28. Condition 6.3(a) of CAAPP Permit Number 95110088 provides as follows:
 - 6.3 Obligation to Hold Allotment Trading Units (ATUs)
 - a. Pursuant to 35 IAC 205.150(c)(1) and 205.720, and as further addressed by Condition 6.8, as of December 31 of each year, this source shall hold ATUs in its

account in an amount not less than its VOM emissions during the preceding seasonal allotment period (May 1 - September 30) not including VOM emissions from the following, or the source shall be subject to emissions excursion compensation," as described in Condition 6.4.

29. Section 205.150(c)(1) of the Board's Air Pollution Regulations, 35 Ill. Adm. Code 205.150(c)(1), provides as follows:

At the end of each reconciliation period, on and after the dates specified in Section 205.200 of this Part, each participating source shall:

- 1) Hold ATUs in an amount not less than its VOM emissions during the preceding seasonal allotment period . . .
- 30. Section 205.130 of the Board's Air Pollution
 Regulations, 35 Ill. Adm. Code 205.130, provides the following definition:

"Reconciliation period" means the period from October 1 through December 31 of each year during which the owner or operator of a participating source or new participating source must compile actual VOM emissions for the previous seasonal allotment period and may also buy or sell ATUs so that sufficient ATUs are held by the source by the conclusion of the reconciliation period.

31. At the end of the reconciliation periods in 2000 and 2001, Respondent held fewer ATUs in its account than its VOM emissions from its facility for the 2000 and 2001 seasonal allotment periods.

32. Respondent, by its conduct as alleged herein, has violated Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002); Sections 205.300(b)(1) and 205.150(c)(1) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 205.300(b)(1) and 205.150(c)(1); and Conditions 6.7(a)(i) and 6.3(a) of CAAPP Permit 95110088.

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter a judgment in favor of Complainant and against Respondent, AARGUS PLASTICS, INC., on Count V:

- 1. Authorizing a hearing in this matter at which time Respondent will be required to answer the allegations herein;
- 2. Finding that Respondent has violated Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002); Sections 205.300(b)(1) and 205.150(c)(1) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 205.300(b)(1) and 205.150(c)(1); and Conditions 6.7(a)(i) and 6.3(a) of CAAPP Permit 95110088;
- 3. Ordering Respondent to cease and desist from further violations of Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(a) and 39.5(6)(b)(2002); Sections 205.300(b)(1) and 205.150(c)(1) of the Board Air Pollution Regulations, 35 Ill. Adm. Code 205.300(b)(1) and 205.150(c)(1); and Conditions 6.7(a)(i) and 6.3(a) of CAAPP Permit 95110088;

- 4. Assessing against Respondent a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2002), and the pertinent Board Air Pollution Regulations, and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2002), and the pertinent Board Air Pollution Regulations;
- 5. Assessing against Respondent a civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 39.5(b)(6) of the Act, 415 ILCS 5/39.5(b)(6), and for each violation of CAAPP Permit 95110088;
- 6. Taxing all costs in this action pursuant to Section 42(f) of the Act, including attorney, expert witness and consultant fees, against Respondent; and
- 7. Granting such other relief as the Board deems appropriate and just.

COUNT VI

FAILURE TO SUBMIT ANNUAL COMPLIANCE CERTIFICATIONS

- 1-15. Complainant realleges and incorporates by reference herein paragraphs 1 through 13 and paragraph 15 of Count I and paragraph 18 of Count II as paragraphs 1 through 15 of this Count VI.
- 16. Condition 9.8 of CAAPP Permit 95110088 provides, in pertinent part, as follows:

Pursuant to Section 39.5(7)(p)(v) of the Act, the Permittee shall submit annual compliance certifications. The compliance certifications shall be submitted no later than May 1 or more frequently as specified in the applicable requirements or by permit condition. The compliance certifications shall be submitted to the Air Compliance Section, Air Regional Field Office, and USEPA Region 5 - Air Branch.

- 17. Respondent was required to submit its Annual Compliance Certification for calendar year 2000 to the Illinois EPA no later than May 1, 2001. Respondent did not submit its annual compliance certification to Illinois EPA for calendar year 2000 until November 6, 2001.
- 18. Respondent, by its conduct as alleged herein, has violated Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002), and Condition 9.8 of CAAPP Permit 95110088.

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter a judgment in favor of Complainant and against Respondent, AARGUS PLASTICS, INC., on Count VI:

- 1. Authorizing a hearing in this matter at which time Respondent will be required to answer the allegations herein;
- 2. Finding that Respondent has violated Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002), and Condition 9.8 of CAAPP Permit 95110088;
- 3. Ordering Respondent to cease and desist from further violations of Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS

- 9(b) and 5/39.5(6)(b)(2002), and Condition 9.8 of CAAPP Permit 95110088;
- 4. Assessing against Respondent a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2002), and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2002);
- 5. Assessing against Respondent a civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 39.5(b)(6) of the Act, 415 ILCS 5/39.5(b)(6), and for each violation of CAAPP Permit 95110088;
- 6. Taxing all costs in this action pursuant to Section 42(f) of the Act, including attorney, expert witness and consultant fees, against Respondent; and
- 7. Granting such other relief as the Board deems appropriate and just.

COUNT VII

FAILURE TO NOTIFY ILLINOIS EPA OF NONCOMPLIANCE WITH CAAPP PERMIT

- 1-15. Complainant realleges and incorporates by reference herein paragraphs 1 through 15 of Count VI as paragraphs 1 through 15 of this Count VII.
- 16. Condition 5.7.1 of CAAPP Permit 95110088 provides, in pertinent part, as follows:
 - 5.7.1 General Source-Wide Reporting Requirements.

The Permittee shall notify the Illinois EPA, Compliance Section of noncompliance with the permit requirements within 30 days, pursuant to Section 39.5(7)(f)(ii) of the Act. Reports shall describe the probable cause of such deviations, and any corrective actions or preventative measures taken.

- 17. Respondent has failed to notify Illinois EPA of many instances when it has failed to comply with CAAPP Permit 95110088 within 30 days of failure to comply. Respondent failed to notify Illinois EPA within 30 days of its use of noncompliant inks in the flexographic printing presses, its failure to achieve VOM emission limitations, its violations of Emission Market Reduction System Conditions, and its failure to timely submit compliance certifications.
- 18. Respondent, by its conduct as alleged herein, has violated Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002), and Condition 5.7.1 of CAAPP Permit 95110088.

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter a judgment in favor of Complainant and against Respondent, AARGUS PLASTICS, INC., on Count VII:

- 1. Authorizing a hearing in this matter at which time Respondent will be required to answer the allegations herein;
- 2. Finding that Respondent has violated Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002), and

Condition 5.7.1 of CAAPP Permit 95110088;

- 3. Ordering Respondent to cease and desist from further violations of Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002), and Condition 5.7.1 of CAAPP Permit 95110088;
- 4. Assessing against Respondent a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2002), and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2002);
- 5. Assessing against Respondent a civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 39.5(b)(6) of the Act, 415 ILCS 5/39.5(b)(6), and for each violation of CAAPP Permit 95110088;
- 6. Taxing all costs in this action pursuant to Section 42(f) of the Act, including attorney, expert witness and consultant fees, against Respondent; and
- 7. Granting such other relief as the Board deems appropriate and just.

COUNT VIII

FAILURE TO COMPLY WITH TERMS AND CONDITIONS OF CAAPP PERMIT

1-15. Complainant realleges and incorporates by reference herein paragraphs 1 through 15 of Count VI as paragraphs 1 through 15 of this Count VIII.

16. Condition 9.2.1 of CAAPP Permit 95110088 provides, in pertinent part, as follows:

9.2.1 Duty to Comply

The Permittee must comply with all terms and conditions of this permit. Any permit noncompliance constitutes a violation of the CAA and the Act, and is grounds for any termination, revocation and reissuance, modification, or denial of a permit renewal application [Section 39.5(7)(o)(i) of the Act].

The Permittee shall meet applicable requirements that become effective during the permit term in a timely manner unless an alternate schedule for compliance with the applicable requirement is established.

- 17. Respondent has violated numerous conditions of CAAPP
 Permit 95110088 including using noncompliant inks in the
 flexographic printing presses, exceeding VOM emission
 limitations, violating Emission Market Reduction System
 Conditions, failing to timely submit compliance certifications,
 and failing to notify Illinois EPA within 30 days of
 noncompliance.
- 18. Respondent, by its conduct as alleged herein, has violated Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002), and Condition 9.2.1 of CAAPP Permit 95110088.

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, respectfully requests that the Board enter a judgment in favor of Complainant and against Respondent, AARGUS PLASTICS, INC., on

Count VIII:

- 1. Authorizing a hearing in this matter at which time Respondent will be required to answer the allegations herein;
- 2. Finding that Respondent has violated Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002), and Condition 9.2.1 of CAAPP Permit 95110088;
- 3. Ordering Respondent to cease and desist from further violations of Sections 9(b) and 39.5(6)(b) of the Act, 415 ILCS 5/9(b) and 39.5(6)(b)(2002), and Condition 9.2.1 of CAAPP Permit 95110088;
- 4. Assessing against Respondent a civil penalty of Fifty Thousand Dollars (\$50,000.00) for each violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2002), and an additional civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2002);
- 5. Assessing against Respondent a civil penalty of Ten Thousand Dollars (\$10,000.00) for each day of violation of Section 39.5(b)(6) of the Act, 415 ILCS 5/39.5(b)(6), and for each violation of CAAPP Permit 95110088;
- 6. Taxing all costs in this action pursuant to Section 42(f) of the Act, including attorney, expert witness and consultant fees, against Respondent; and
- 7. Granting such other relief as the Board deems appropriate and just.

PEOPLE OF THE STATE OF ILLINOIS, ex rel. LISA MADIGAN, Attorney General of the State of Illinois

MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division

ROSEMARIE CAZEAU,

Environmental Bureau
Assistant Attorney General

Of Counsel:

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CERTIFICATE OF SERVICE

I, JOEL J. STERNSTEIN, an Assistant Attorney General, certify that on the 17th day of July 2003, I caused to be served by First Class Mail the foregoing Complaint to the parties named on the attached service list, by depositing same in postage prepaid envelopes with the United States Postal Service located at 100 West Randolph Street, Chicago, Illinois 60601.

JOEL J. STERNSTEIN

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